Report of the Head of Planning, Sport and Green Spaces

Addres SWAKELEYS HOUSE MILTON ROAD ICKENHAM

- **Development:** Alterations to listed building; demolition of 1980s entrance foyer attached to northern elevation of Swakeleys House, demolition of Vyners House, the connecting link between Vyners House and Swakeleys House and the Ice House building (Application for Listed Building Consent).
- LBH Ref Nos: 23202/APP/2013/13

Drawing Nos: Agent;s email dated 16/7/13 1604 (PL)001 1604 (PL)011 1604 (PL)012 1604 (PL)013 1604 (PL)014 1604 (PL)015 1604 (PL)016 1604 (PL)017 1604 (PL)018 1604 (PL)019 1604 (PL)020 1604 (PL)021 1604 (PL)022 1604 (PL)050 1604 (PL)051 1604 (PL)052 1604 (PL)053 1604 (PL)054 1604 (PL)055 1604 (PL)100 1604 (PL)101 1604 (PL)102 1604 (PL)103 1604 (PL)104 1604 (PL)105 1604 (PL)106 1604 (PL)107 1604 (PL)108 1604 (PL)109 1604 (PL)120 1604 (PL)150 1604 (PL)151 1604 (PL)153 1604 (PL)154 1604 (PL)200 1604 (PL)252 1604 (PL)253 1604 (PL)254

1604 (PL)211 1604 (PL)212 1604 (PL)213 1604 (PL)214 1604 (PL)215 1604 (PL)216 1604 (PL)217 1604 (PL)218 1604 (PL)219 1604 (PL)256 1604 (PL)257 1604 (PL)258 1604 (PL)259 1604 (PL)260 1604 (PL)261 1604 (PL)262 1604 (PL)263 1604 (PL)264 1604 (PL)265 1604 (PL)201 rev. A 1604 (PL)250 rev. A 1604 (PL)251 rev. A **Design & Access Statement Planning Statement** Heritage Statement Building Services Strategy Archaeological Desk Based Assessment Archaeological Geophysical Survey Report 1604 (PL)255 1604(PL)152

 Date Plans Received:
 21/12/2012
 Date(s) of Amendment(s):
 21/12/2012

 Date Application Valid:
 22/01/2013
 Date(s) of Amendment(s):
 21/12/2012

1. CONSIDERATIONS

1.1 Site and Locality

This is described in Section 3.1 of the officer's report on the application for planning permission also being reported to this committee (ref. 23202/APP/2013/12).

1.2 Proposed Scheme

This application is to consider the works to the listed buildings only. The planning merits of the residential conversion of Swakeleys House and stable blocks, demolition of 1980s buildings and extensions, new buildings and landscaping works are assessed under planning refs. 23202/APP/2013/12 and 14 which are also on this committee agenda.

Major Applications Planning Committee - 28th August 2013 PART 1 - MEMBERS, PUBLIC & PRESS

As regards Swakeleys House, the main external alterations proposed would be the removal of the 1980s entrance foyer and connecting links to the stable blocks to be replaced with smaller link extensions. The internal alterations mainly involve removal of 1980s fabric, such as the enclosure around the service stairs between the first and second floors. The historic room proportions would mainly be retained. A door is to be added on the ground floor from the entrance hall to the cloak/storage area to optimise the layout and create a symmetrical appearance to the wall that faces the Entrance Hall Screen, with the existing doorway retained but closed off. Where new partitions are to be installed, fittings shall match the existing. On the first floor, the Great Chamber would be retained and used as a master bedroom, with the conversion of the side wings to bathrooms which would re-introduce former partition walls in the wings and a dais in each bathroom to create voids in which to hide plumbing.

In the stable block, many of the 1980s partitions and suspended ceilings would be removed, with the spaces opened up to expose the historic fabric.

The 1980s Vyners House together with its connecting link to one of the stable blocks would be demolished, as would the 1980s Ice House.

1.3 Relevant Planning History Comment on Planning History

Relevant planning history is cited at Section 3.3 of the planning application (23202/APP/2013/12).

2. Advertisement and Site Notice

- **2.1** Advertisement Expiry Date:- Not applicable
- 2.2 Site Notice Expiry Date:- Not applicable

3. Comments on Public Consultations

EXTERNAL CONSULTEES

The public comments received on this scheme and those from statutory consultees can be found in Section 6.0 on the associated planning application 23202/APP/2013/12 which is also being reported to this committee.

INTERNAL CONSULTEES

URBAN DESIGN/CONSERVATION OFFICER:

Background:

This is an exceptionally fine, early Jacobean house, in the Artisan Mannerist tradition. It is a most unusual historic house, in that it has retained its exterior character and appearance almost entirely, together with the majority of its original ground and first floor plans. It is thus imperative that any alterations required for its future use respect this historic character, and incorporate sensitive solutions to the installation of modern services.

The applicant has approached the challenge with a consultancy team of very high calibre,

Major Applications Planning Committee - 28th August 2013 PART 1 - MEMBERS, PUBLIC & PRESS

who have researched and written an excellent Heritage Statement to determine the significance of each aspect of the house.

At pre-application meetings on site with officers of the Council and English Heritage, every detail of the proposals, and their likely impact upon the house, were discussed. It was agreed that the removal of some of the 1980's additions and alterations to the house (including the service staircase, the reception building and side wings, the office style light fittings and the partitions and suspended ceilings in the east stable wing) would be of benefit, whilst the new services are planned to utilise widened chimney breasts, existing voids and 1980's service routes. The removal of Vyners House, and the look-alike ice house, both built in the 1980s, were welcomed.

The most difficult aspect of the conversion was perhaps the use of the Great Chamber (the size of a small ballroom) as a master bedroom, with the conversion of the side wings to bathrooms. This has been achieved however with the re-introduction of the former partition walls in the wings, the use of demountable furniture to create partitions and a dais in each bathroom to create voids in which to hide plumbing. These are considered to be most elegant solutions.

It is considered that the listed building consent proposal is exceptionally well devised and researched and offers, overall, a set of enhancements, rather than compromises, to the interior and exterior of this outstanding listed building.

Recommendations: Acceptable

4.	UDP / LDF	Designation and	d London Plan
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The following UDP Policies are considered relevant to the application:-

Part 1 Policies:

PT1.HE1 (2012) Heritage

Part 2 Policies:

NPPF12	
LPP 7.8	(2011) Heritage assets and archaeology
LPP 7.9	(2011) Heritage-led regeneration
BE3	Investigation of sites of archaeological interest and protection of archaeological remains
BE4	New development within or on the fringes of conservation areas
BE8	Planning applications for alteration or extension of listed buildings
BE9	Listed building consent applications for alterations or extensions
BE10	Proposals detrimental to the setting of a listed building
BE12	Proposals for alternative use (to original historic use) of statutorily listed buildings

5. MAIN PLANNING ISSUES

The proposed works have been the subject of much discussion with English Heritage and

the Council's Urban Design/Conservation Officer who are fully supportive of the proposals. The conversion works have been kept to a minimum, which retain and restore as much of the historic fabric of the building as possible.

Furthermore, no objections are raised to the removal of the 1980s entrance foyer and connecting link extensions which conceal much of the north facade of the original building. The removal of Vyners House and its connecting link and the Ice House are also supported, as they are of little architectural or historical merit and particularly in the case of Vyners House, are considered to dominant and detract from the northern approach to the building.

6. **RECOMMENDATION**

APPROVAL subject to the following:

1 LB1 Time Limit (3 years) - Listd Building Consent

The works hereby permitted shall be begun before the expiration of five years from the date of this consent.

REASON

To comply with Section 18 of the Planning (Listed Buildings and Conservation Areas) Act 1990.

2 NONSC Non Standard Condition

The development hereby permitted shall not be carried out except in complete accordance with the details shown on the submitted plans, numbers 1604 (PL)001, 1604 (PL)011, 1604 (PL)012, 1604 (PL)013, 1604 (PL)014, 1604 (PL)015, 1604 (PL)016, 1604 (PL)017, 1604 (PL)018, 1604 (PL)019, 1604 (PL)020, 1604 (PL)021, 1604 (PL)022, 1604 (PL)050, 1604 (PL)051, 1604 (PL)052, 1604 (PL)053, 1604 (PL)054, 1604 (PL)055, 1604 (PL)100, 1604 (PL)101, 1604 (PL)102, 1604 (PL)103, 1604 (PL)104, 1604 (PL)105, 1604 (PL)106, 1604 (PL)107, 1604 (PL)108, 1604 (PL)109, 1604 (PL)120, 1604 (PL)150, 1604 (PL)151, 1604 (PL)153, 1604 (PL)154, 1604 (PL)200, 1604 (PL)201 rev. A, 1604 (PL)211, 1604 (PL)212, 1604 (PL)213, 1604 (PL)250 rev. A, 1604 (PL)251 rev. A, 1604 (PL)252, 1604 (PL)253, 1604 (PL)254, 1604 (PL)255, 1604 (PL)255, 1604 (PL)257, 1604 (PL)258, 1604 (PL)259, 1604 (PL)260, 1604 (PL)261, 1604 (PL)262, 1604 (PL)263, 1604 (PL)264 and 1604 (PL)265 and shall thereafter be retained/maintained for as long as the development remains in existence.

REASON

To ensure the development complies with the provisions of the Hillingdon Local Plan: Part Two Saved UDP Policies (November 2012) and the London Plan (July 2011).

3 NONSC Non Standard Condition

Prior to the commencement of any internal demolition work, a method statement shall be submitted to and approved by the Local Planning Authority, detailing the extent of the demolition works, methods of working, full details of the construction works and materials for making good and the timescales for completion. The works shall be carried out in strict accordance with the approved details.

REASON

To safeguard the special architectural and/or historic interest of the building in accordance with Policy BE8 Hillingdon Local Plan: Part Two Saved UDP Policies (November 2012).

4 NONSC Non Standard Condition

Prior to the commencement of works, fully detailed drawings of the new link buildings, together with materials to be used shall be submitted to and approved in writing by the Local Planning Authority. The works shall be carried out in strict accordance with the approved details.

REASON

To safeguard the special architectural and/or historic interest of the building in accordance with Policy BE8 Hillingdon Local Plan: Part Two Saved UDP Policies (November 2012).

5 LB2 Making good of any damage

Any damage caused to the building in execution of the works shall be made good to the satisfaction of the Local Planning Authority within 3 months of the works being completed.

REASON

To safeguard the special architectural and/or historic interest of the building in accordance with Policy BE8 Hillingdon Local Plan: Part Two Saved UDP Policies (November 2012).

INFORMATIVES

- 1 The decision to GRANT listed building consent has been taken having regard to all relevant planning legislation, regulations, guidance, circulars and Council policies, including The Human Rights Act (1998) (HRA 1998) which makes it unlawful for the Council to act incompatibly with Convention rights, specifically Article 6 (right to a fair hearing); Article 8 (right to respect for private and family life); Article 1 of the First Protocol (protection of property) and Article 14 (prohibition of discrimination).
- 2 The decision to GRANT listed building consent has been taken having regard to the policies and proposals in the Hillingdon Unitary Development Plan Saved Policies (September 2007) as incorporated into the Hillingdon Local Plan (2012) set out below, including Supplementary Planning Guidance, and to all relevant material considerations, including the London Plan (July 2011) and national guidance.

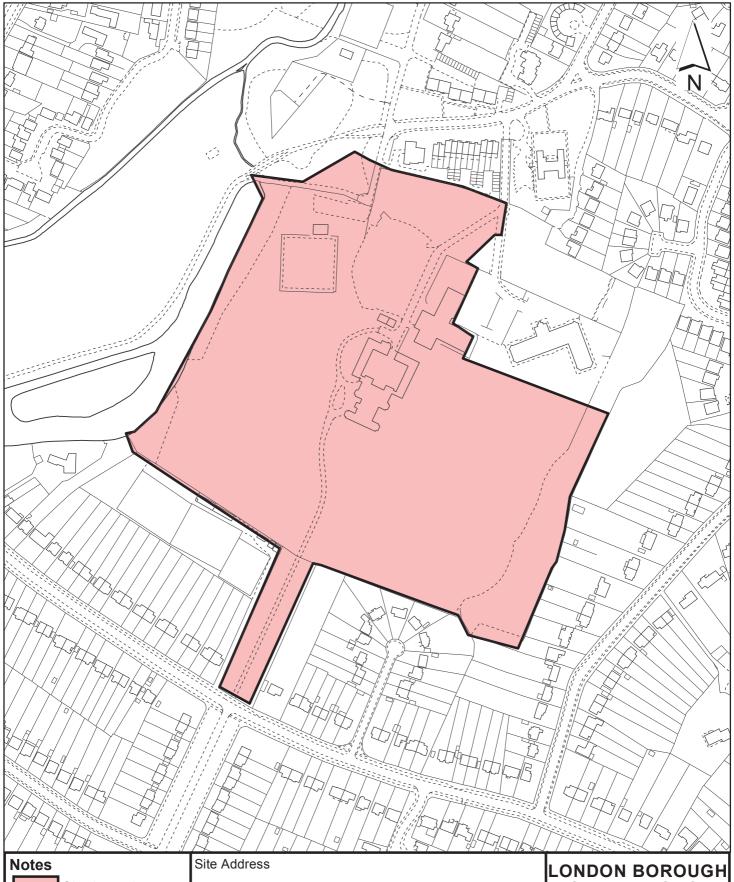
NPPF12

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- BE9 Listed building consent applications for alterations or extensions

- BE10 Proposals detrimental to the setting of a listed building
- BE12 Proposals for alternative use (to original historic use) of statutorily listed buildings

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Site boundary	Swakeleys House Milton Road Ickenham		LONDON BOROUGH OF HILLINGDON
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